

NEW ENGLAND REGION OIL DISPERSANT AUTHORIZATION GUIDE

PURPOSE

Dispersant is a chemical reagent specifically designed to enhance the dispersion of oil into the water column by breaking the oil into small droplets that can then be entrained down into the water column by wave energy or tidal action. The small size, submerged oil droplets are more amenable to natural processes such as dispersion, dissolution, biodegradation, photolysis or sorption to small particulate organic carbon that may be floating suspended in the water column.

This guide is a tactical decision making tool that provides a process for approving the use of chemical dispersants in coastal New England and is not necessarily associated with a preauthorization memorandum.

This guide is coordinated between the Region 1 Regional Response Team (RRT-1) agency members when a decision is needed on the use of chemical dispersant when preliminarily considered a response option for oil spills in New England marine coastal waters and addressed by RRT-1, with exception of Long Island Sound¹.

The coast of New England is divided into three zones for dispersant use consideration:

- 1. No Preauthorization Zone: shoreline out to 3-nautical miles offshore.
- 2. <u>Partial Preauthorization Zone:</u> 3-nautical miles to 12-nautical miles offshore, and water depth >33-feet.
- 3. Preauthorization Zone: 12-nautical miles offshore and beyond, and water depth >33-feet.

The decision to use chemical dispersant involves trade-offs between *decreasing* the potential oil exposure of organisms that inhabit the surface layer of water or coastal environments where an oil discharge could wash ashore, and *increasing* the potential exposure of organisms offshore within the water column beneath the oil spill caused by dispersant and small oil droplets mixing down into the water column. Trading one perceived risk to a valued resource or ecosystem service at one location for another of lesser relative value or service is an incident-specific decision the enclosed worksheets are designed to assist in making. These worksheets, when completed, include information on what agencies judge to be of high relative value and consequence should an oil discharge impact the resources identified specific to season, location, water chemistry, oil fate and transport, ecology, biology, and economy.

The oil dispersant authorization guide provides guidance for completing a:

- Dispersant Use Authorization Recommendation
- Dispersant Use Authorization Decision Document
- Dispersant Use Request Application
- Incident-Specific Resource Screening
- Dispersant Authorization Checklist
- Dispersant Use After Action Report.

NOTE: ¹ Use of chemical dispersant is not authorized in Long Island Sound defined geographically as west of a north-south line between Watch Hill Light, Rhode Island (Lat. 41-18-14N / Long. 71-51-30W) and Montauk Point Light, New York (Lat. 41-04-16N / Long. 71-51-26W) on NOAA Chart #13205. Incident-specific request for chemical dispersant use in Long Island Sound shall be based on the non-preapproval method in Subpart J of NCP (40 CFR Part 300.910).

AUTHORITY

The Commandant of the U. S. Coast Guard has designated the Coast Guard Captains of the Port (defined in 33 CFR Par 3) as the Federal On-Scene Coordinators (FOSCs) for coastal oil discharges subject to the joint response boundary agreements with EPA. FOSCs are delegated the authority and responsibility to act in compliance with the Federal Water Pollution Control Act and its amendments (33 USC 1221, et seq., as amended) on behalf of the United States .

Subpart C of the National Contingency Plan (NCP; 40 CFR Part 300) directs the Region 1 Regional Response Team (RRT-1) to conduct regional planning and coordinate preparedness and response actions in conjunction with Area Committees in the case of oil discharges. This authorization guide assists in making expeditious response decisions regarding the use of dispersant to minimize or mitigate adverse impacts on fish and wildlife resources, their habitat and other sensitive or economically important environments [40 CFR Part 300.20(c)(4)(ii)(D)] and provides an administrative record for a decision basis.

Subpart J of the NCP (40 CFR Part 300.910) addresses regulatory concurrence and consultation requirements for dispersant use authorization. The present document guides a joint decision by the FOSC, State On Scene Coordinator (SOSC), Federal natural resource trustees, members of Unified Command (UC) and other key stakeholders on whether or not to authorize the use of chemical dispersant on oil discharges in US waters within the coastal zones of Maine (ME), New Hampshire (NH), Massachusetts (MA) and/or Rhode Island (RI). Chemical dispersant is not approved for use in Long Island Sound except by a non-preapproval method in Subpart J of the NCP.

U.S. Department of Interior (DOI) and U.S. Department of Commerce/National Oceanic and Atmospheric Administration (DOC/NOAA) are Federal natural resource trustees with whom the action agency is required to consult as indicated in Subpart G of the NCP regarding FOSC-directed removal actions during a response.

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Part 1: Dispersant Use Authorization Recommendation to Unified Command

Su	mmary Dispersant Us	e Authorization and Deployment Recon	nmendations		
	Recommend: APPROVE				
	Re	ecommend:DISAPPROVE			
	Re	ecommend:APPROVE WITH CO	NDITIONS		
Ex	xplanation & Cond	itions:			
		Che	ck if additional comments are attached		
Th	nese recommendati	ons are verified by:			
	Title	Name (print)	Signature		
	Environmental Unit Leader				

Scientific Support Coordinator

Part 2: Dispersant Use Authorization Decision Document & Signatures

(When signatures cannot be immediately obtained in person or via email or fax, verbal input will suffice until signatures can be obtained.)

	Incident:	
U.S. Department of	the Interior RRT-1 Representative (Consultation Required):	
o o	Does not support the use of dispersants (reasons attached) Agrees with dispersant use in the selected areas under attached agrees with dispersant use as requested in the application form	conditions
Signature	Printed Name	Time/Date
U.S. Department of	Commerce RRT-1 Representative (Consultation Required):	
o o	Does not support the use of dispersants (reasons attached) Agrees with dispersant use in the selected areas under attached agrees with dispersant use as requested in the application form	conditions
Signature	Printed Name	Time/Date
U.S. Environmenta	al Protection Agency RRT-1 Representative (Concurrence Requirements)	red):
0	No dispersants may be applied (reasons attached)	
0	Dispersants may be used in the selected areas under attached co	nditions
0	Dispersants may be applied as requested in the application form	
Signature	Printed Name	Time/Date
IF APPLICABLE,	, EPA RRT-2 Representative (Concurrence Required):	
0	No dispersants may be applied (reasons attached)	
0	Dispersants may be used in the selected areas under attached con	nditions
0	Dispersants may be applied as requested in the application form	
Signature	Printed Name	Time/Date
IF APPLICABLE,	Government of Canada (Consultation Recommended):	
0	Does not support the use of dispersants (reasons attached)	
0	Dispersants may be used in the selected areas under attached con	nditions
0	Dispersants may be applied as requested in the application form	
Signature	Printed Name	Time/Date

Part 2: Dispersant Use Authorization Document, Continued

	Incident:	
State of	(Concurrence Required):	
0	No dispersants may be applied (reasons attached)	
0	Dispersants may be used in the selected areas under atta	ched conditions
0	Dispersants may be applied as requested in the applicati	on form
Signature	Printed Name	Time/Date
State of	(Concurrence Required):	
0	No dispersants may be applied (reasons attached)	
0	Dispersants may be used in the selected areas under atta	ched conditions
0	Dispersants may be applied as requested in the applicati	on form
Signature	Printed Name	Time/Date
State of	(Concurrence Required):	
0	No dispersants may be applied (reasons attached)	
0	Dispersants may be used in the selected areas under atta	ched conditions
0	Dispersants may be applied as requested in the applicati	on form
Signature	Printed Name	Time/Date
Federal On-Scene	e Coordinator Decision	
0	No dispersants may be applied (reasons attached)	
0	Dispersant use is postponed (reasons attached)	
0	Dispersants may be used in the selected areas under atta	
0	Dispersants may be applied as requested in the application basis of determining that dispersant use would minimize	· · · · · · · · · · · · · · · · · · ·
Signature	Printed Name	Time/Date

Part 3: Process for Dispersant Use Authorization Flow Chart

Action Form/Document 1. Applicant requests approval to use **Applicant completes and submits Part 4:** dispersants **Dispersant Use Request Application** 2. FOSC/SOSC complete notifications **FOSC/SOSC** complete Part 6A: and initiate review process **Dispersant Authorization Checklist**, Items #1-8 3. SSC/EU/Trustees complete resources **SSC/EU/Trustees complete Part 5:** at risk review **Incident-Specific Resource Screening** 4. FOSC/SOSC/UC assesses and reviews FOSC/SOSC/UC complete Part 6A: dispersant use considerations Dispersant Authorization Checklist, #9-20 **FOSC/SOSC/Trustees complete Part 2:** 5. FOSC/SOSC/Trustees determine **Dispersant Use Authorization Decision** dispersant use authorization EU Document, and EU Leader & SSC Leader/SSC compile and verify complete Part 1: Dispersant Use recommendations **Authorization Recommendation** 6. FOSC completes and submits **FOSC** complete Part 7: Dispersant Use dispersant use after action report **After Action Report**

NOTE: This application will expire 96-hours from the time of Unified Command authorization and will require reapplication after that period for continued dispersant use.

Part 4: Dispersant Use Request Application (prepared by applicant / RP)

INCIDENT NAME				Date Prepared	l:		
				Time Prepare	d:		
INCIDENT LOCA	ATION (decimal de	grees)		AP	PPLICANT INFORM	MATION	
Latitude:				Name:			
Longitude:				Affiliation:			
Description:				Address:			
			Ì	Phone:			
			Ì	Cell Phone:			
Incident Date:				Email:			
Incident Time:							
Areas dispersants	to be applied in:	Zone 1: No Prea	authori	zation, < 3 mile	es from shore		
	••	Zone 2: Partial P	Preauth	orization, 3-12	miles from shore		
		Zone 3: Preautho	orizatio	on Zone, > 12 m	iles from shore		
BASIC DATA							
Type of incident (c	heck one):		Did s	source burn?	Yes	☐ No	
Grounding			Is sou	arce still burning	? Yes	☐ No	
Transfer operati	ons		Is oil	easily emulsifie	d? Yes	☐ No	
☐ Explosion							
☐ Collision				PONSE CONSI			
Allision					ecovery ineffective and	-	ate?
Sinking			Is the	e mechanical reco	overy insufficient? If	so, why?	
Other			Will	in-situ burning (ISB) also be used?	Yes	□No
Oil discharged:		API:			very also be used?	□Yes	□No
Residuals		AFI.			npede mechanical	Yes	□No
Diesel #2			recov		1	_	_
Crude:			If yes	s, explain how th	nis will be resolved:		
Other:							
Estimated volume	of oil discharged/disc	harge rate:					
ganons, ganons per				OS MODEL	1 1'C' 1	0 Dv	
				ADIOS been run ify individual an	by a qualified person	ı? ∐Yes	□No
Potential oil discha	rge volume estimate:			-	the following ADIOS	innut param	atare:
	gallons			-	tions based on NWS f		cicis.
					eters to be specified:	orceast	
			ועה	 Percentage e 	•		
Intermitter				Viscosity ch	•		
 -	only, now stopped		•	•	ntage or emulsification	n over a 3-da	ay period

Part 4: Dispersant Use Request Application, Continued

WEATHER AND SEA CONDITIONS			DISPERSANT USE GUIDE			
Check boxes and enter			wing table:	Proposed dates and times for appl	lication of dispe	rsants:
	Present	12-hour	24-hour	Date: Time:	-	
	Condition	Forecast	Forecast	Date: Time:		
Clear				Date: Time:		
Partly cloudy				Date: Time:		
Overcast				Date: Time:		
Rain					window of ano	oton than 06
Snow				Note: A dispersant application hours will require an additional		
Fog				Distance to nearest staging area (a	_	pprovus
Wind speed (knots)				mi		
Wind direction (from)				What is the dispersant proposed f	or use?	
Visibility:	les 🔲 nau	tical miles				
Tidal state at o'o				Safety Data Sheet (SDS) attached	1? Yes N	o
☐Slack tide ☐In	coming (flo	od)	Outgoing (ebb)	What is the proposed dispersant	to oil ratio?	:
✓ Attachment 1: G	aph with ti	dal informa	tion for			
three tidal cycles.	•			How much total dispersant per a	_	?
Dominant current (net o	drift):				gallons	
Speed (knots):	Direction	n (to):	_	What is the estimated percentage of spill slick area to be		
				treated?	percent	
Sea state: present cond				Who will apply the dispersants?		
Calm Cho				Individual/Affiliation:		
Sea state: 24-hour fore					l n	I more in a land
Calm Chop			· · · · · · · · · · · · · · · · · · ·	Application Method	Est. Dispersant	Estimated Number of
Waves (significant wav					Cap/Sortie	Sorties
Waves (significant wav	ve height), 2	4-hr forecas	st:feet	Boat		
Denth of motor of toward	4(-).	·4		Fixed Wing, Type:		
Depth of water at targe				CASA		
Water temperature:				Helicopter Other:		
Water salinity:pa		d		Other:		
If ice is present, describ	be:			Distance from source:mile	20	
				Distance from nearest shoreline:		
				Distance from hearest shoremic.	mines	
Next sunrise: Ne	ext sunset:			✓ Attachment 2: Provide a cl	haut with a diatar	
CRITICAL WILDLI	FE OBSER	VATIONS		Chart must include: 1) estimated s		
Have fish swarms, bird		rine mamm	als been	with time; 2) location and distance		
observed near the oil sl				application relative to zone bounds		
Yes No If yes, please answer the following:		activities including ISB; 3) disper				
Type observed (e.g.,		Estin	nated Number	it will augment the response; and		
seals, whales, fish)	1			observation (with time of observa	tions) relative to	the oil slick.
				DISPERSANT USE HEALTH	AND SAFETY	PLAN
				Does the site-specific health and the use of chemical dispersants?		ider
(Include in the chart be	ring submitte	ed as Attach	ment 2 the	✓ Attachment 3 : Relevant po	rtion of health a	nd safety
	(Include in the chart being submitted as Attachment 2 the proximity of the above observed fish and wildlife)			plan, including SDS.	inon of noutul a	ira barety

Part 4: Dispersant Use Request Application, Continued

DISPERSANT SYSTEM APPLICATION	SIGNATURES
Application system design:	Applicant:
• Designed specifically for this purpose? Yes No	
• Used previously for this purpose? Yes No	
◆ Tested to be effective and safe? Yes □No No	Applicant's Representative (Printed Name and Signature)
Meet manufacturer's recommendations?	Applicant representative contact cell phone:_
Application personnel are trained and/or experienced in the use of dispersants and this application system?	
	Prepared by:
Aerial application system:	
A qualified Dispersant Controller & Spotter will be in a	
separate aircraft over the spray area and will be able to	
direct operations, including avoidance of fish and wildlife? Yes No	
whulife. Tes 110	
Boat application system:	
 A qualified Dispersant Controller will oversee operations? 	
☐Yes ☐No	
• System components meet relevant ASTM standards?	
□Yes □No	
✓ Attachment 4 : Description of dispersant application	
system and application team personnel: name(s), title(s), affiliation(s), and qualifications.	
armation(s), and quarmeations.	
COMMUNICATIONSPLAN	
Describe the communications plan to be used for communications between and among the Unified Command,	
Dispersant Controller, SMART Team, and dispersant	
applications platform(s):	Date and time submitted to
	Environmental Unit Leader
DISPERSANTMONITORING	Date Time
Indicate the SMART monitoring to be used:	
• Tier 1:	Environmental Unit Leader
• Tier 2:	Environmentar Ont Leader
Describe other monitoring to be used:	Printed Name and Signature Date/Time
Describe monitoring platform(s) that will be used:	
<u></u>	
Identify name, title, affiliation, and qualification of each	
monitoring team member:	

Part 5: Incident-Specific Resource Screening

(Coordinated by the SSC & Environmental Unit)

Prepared by: Other	Geographic Area Eval	uated	□U □N □L □H	□U □N □L □H	\square U \square N \square L \square H
Birds	Description of water boo				
Seabirds	Geographic coordinates		\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Waterfowl			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Diving birds				\square U \square N \square L \square H	\square U \square N \square L \square H
Rafting birds	I ESIs	4 Other (1		——□U □N □L □H	\square U \square N \square L \square H
Shorebirds		5 Other (2)		— <u> </u>	\square U \square N \square L \square H
Wading birds	3 ICS 234 or NOAA R	AR Rpt 6 Other (⁵⁾ —— DU DN DL DH	(seq attached)H	
Raptors	Present/Absent/	Source of	Vulnerabilityto Surface Oil:		U DU DI DI DI
Category Other	Abundance/	Info Code	□U □N □L □H	Proportion of Regional Resource':	U DN DL DH Vulnerability to Dispersed Oil
Renthic/Intertidal	Unknown				- !
Biological Species	* H _ Unknown	N - None L - L	ow H _ High		
Benthic/Intertidal Biological Species Demersal fish			ow H – High □U □N □L □H	□U □N □L □H	\square U \square N \square L \square H
State or Federal Endangered Migratory Birds	Threatened/Candidate/Sn	ecies of Concern (if present: attach species list)	\square U \square N \square L \square H	□U □N □L □H
Migratory birds					
Baleen whales					
Sea turtles	1		□U □N □L □H		
Fish					□U □N □L □H
Critical Habitat			□U □N □L □H		□U □N □L □H
~			_		

Part 5: Incident-Specific Resource Screening, Continued

Category	Present/Absent/ Abundance/ Unknown	Source of Info Code	Vulnerability to Surface Oil	Proportion of Regional Resource	Vulnerability to Dispersed Oil
Pelagic/Water Column					
Pelagic & larval fish			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Plankton			□U □N □L □H	\square U \square N \square L \square H	\square U \square N \square L \square H
Larval lobster			□U □N □L □H	\square U \square N \square L \square H	\square U \square N \square L \square H
Pinnipeds			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Baleen whales			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Toothed whales/Cetaceans			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Comments:					

^{1.} This is an estimate of the proportion of the regional population of a key species that is likely located in the geographic area evaluated during the spill response and potentially impacted. It provides an indication of the scale of the potential impacts to the species.

Habitat $*U = Unknown N = None$	L = Low H = High		
Marshes			□U □N □L □H
Eel grass		\square U \square N \square L \square H	
Tidal flat		\square U \square N \square L \square H	\square U \square N \square L \square H
Sheltered rocky shore		\square U \square N \square L \square H	\square U \square N \square L \square H
Beach	□U □N □L □H	\square U \square N \square L \square H	\square U \square N \square L \square H
High energy rocky shore	□U □N □L □H	\square U \square N \square L \square H	□U □N □L □H
Ice	□U □N □L □H	\square U \square N \square L \square H	□U □N □L □H
Comments:			

Part 5: Incident-Specific Resource Screening, Continued

Part 5: Incident-Spec		creening, Co	nunuea		
Category	Present/Absent/ Abundance/ Unknown	Source of Info Code	Vulnerability to Surface Oil	Proportion of Regional Resource	Vulnerability to Dispersed Oil
Special Designations					
Critical Habitat (ESA)			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Essential Fish Habitat			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Sanctuary/protected lands			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Tribal			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Cultural/historic			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Comments:					
Commercial					
Aquaculture facilities			\square U \square N \square L \square H	\square U \square N \square L \square H	\square U \square N \square L \square H
Shellfish harvesting				□U □N □L □H	\square U \square N \square L \square H
Fishery				□U □N □L □H	□U □N □L □H
Industrial			□U □N □L □H	□U □N □L □H	□U □N □L □H
Other			□U □N □L □H	□U □N □L □H	□U □N □L □H
Comments:					
Overall Recommendations:					

Part 6A: Dispersant Authorization Checklist

If "no" is checked for any of the above questions, the FOSC will document in Part 4, reasons for making that determination and what, if anything, may be done to change the response to "yes."

	YES	NO	CONSIDERATIONS
1.			Dispersant Use Request Received: The Applicant has submitted a completed Dispersant Use Request (Part 4).
2.			<i>Mobilization:</i> The Applicant (RP) has been directed to mobilize resources for dispersant use. The Environmental Unit has been directed to begin to complete dispersant request checklists.
3a. 3b. 3c. 3d. 3e.			Notifications: The following entities have been notified of the potential dispersant use for this incident: a) Applicable State(s) RRT Representatives (RRT-1 and possibly RRT-2 state(s)) b) U. S. Environmental Protection Agency (EPA) RRT-1 (if applicable, EPA RRT-2) c) U.S. Department of the Interior (DOI) RRT-1 representative (or alternate) d) U.S. Department of Commerce (DOC) RRT-1 representative (or alternate) e) Appropriate federally-recognized tribes (identify representative(s)):
4.			<i>Monitoring:</i> Agreed-upon monitoring team(s) and/or USCG Strike Team/Special Monitoring of Applied Response Technologies (SMART) Team requested.
5.			Endangered Species Act (ESA) Consultations: The U.S. Fish and Wildlife Service (FWS) and/or NOAA Fisheries ESA contact(s) have been notified and, if appropriate, ESA Section 7 consultation(s) have begun in accordance with the ESA Memorandum of Agreement.
6.			Essential Fish Habitat (EFH) Consultations: NOAA Fisheries EFH contact has been notified and, if appropriate, EFH consultations have begun.
7.			Assessment: Available technical and scientific information, including results from the ADIOS model, suggests that the discharged oil is dispersible. The analysis delineates the conditions and timeframe in which the oil is no longer dispersible. Identify source(s) relied upon:
8.			NCP Listed Dispersant: The dispersant to be used is listed on the current NCP Product Schedule, is considered appropriate for the existing environmental and physical conditions, and its use is consistent with the recommended application information provided in the NCP Product Schedule Technical Notebook. Identify source(s) relied upon:
9a.			Response Considerations: a) Has mechanical response been deemed to be ineffective and/or inadequate? If yes, specify reason(s) (e.g., availability, effectiveness, timeliness, sea state, spatial coverage, weather
9b. 9c. 9d.			 conditions): b) Is dispersant application being used to supplement mechanical recovery? c) Is <i>in-situ</i> burning being considered in conjunction with mechanical recovery and dispersant use? d) Is a map illustrating timing, tactics, and proximity of each response option to each other attached?
10a. 10b.			Dispersant Availability and Timeliness: Sufficient dispersant application and monitoring equipment has been confirmed to be available: a) to meet the conditions of use in the Dispersant Use Guide (see Part 2), and b) to deploy within the conditions and time frame when the oil will be dispersible.
11.			Weather and Sea Conditions: Predicted weather and sea conditions are conducive to dispersant application by the chosen system or platform. (Generally, for aerial application, wind ≤ 25 kts (28.77 mph), visibility ≥ 3 nm (3.45 miles), and ceiling $\geq 1,000$ ft. Generally, for boat application, a sea state that will allow the vessel to be used to conduct an effective and safe spray operation.) Identify any updated conditions:
12.			Personal Protective Equipment (PPE): PPE for all personnel involved in, or affected by, dispersant application conforms to the site-specific health and safety plan and has been confirmed to be available.
13.			General Adequacy of Dispersant Spray System and Personnel Competency: Has the suitability of designated dispersant spray system to be used and competence of key operators been confirmed?
14.			Aerial Application Operational and Technical Issues: In the case of aerial application of dispersants, will a trained Dispersant Spotter be flying over the spray area in a separate aircraft when dispersants are applied?

Part 6A: Dispersant Authorization Checklist, Continued

	YES	NO	CONSIDERATIONS
15.			Vessel Application Operational Technical Issues: If the system involves spray arms or booms that extend over the edge of a boat and has fan type nozzles that spray a fixed pattern of dispersant, has the Applicant confirmed that the dispersant application will comply with pertinent industry standards?
16a.			Monitoring Protocols/Deployment: a) Have the agreed-upon monitoring team(s) and/ or USCG Strike Team SMART Team been activated?
16b.			b) Are they prepared to fly over the response area to conduct Tier 1 visual monitoring during every dispersant application?
16c.			c) Are they prepared to implement the Tier 2 and Tier 3 water column monitoring component of the
16d.			SMART monitoring protocols for every dispersant application? d) Are wildlife observers prepared to accompany Tier 1 monitors to watch for swarming fish, rafting
16e.			flocks of birds, marine mammals in the water, and marine mammal haul-outs? e) Are there additional monitoring requirements? If so, identify:
17.			Communications: Has a communications plan been developed that will allow communications between and among the Unified Command, Dispersant Spotter, all monitoring team(s), and dispersant applications platform(s)?
18.			Natural Resource Trustee Input: Has the FOSC received input from federal natural resource trustees on incident-specific resources at risk (see Part 5)?
19a. 19b. 19c.			 Conditions/Stipulations: Will the following application conditions and stipulations be included in any dispersant application? a) Dispersant application will be in accordance with the approved dispersant application plan. b) Dispersants will only be applied in areas where the water depth is ≥ 10 meters. c) Dispersant applications will maintain a minimum 500 meters (1,640 feet) horizontal separation from swarming fish, rafting flocks of birds, marine mammals in the water, and marine mammal haul-outs.
19d.			d) Federal Aviation Administration Temporary Flight Restrictions and Notice to Airmen and/or FWS flight and vessel restrictions to avoid disturbing marine mammal on haul-outs will be followed.
19e. 19f.			 e) Dispersant applications will only be carried out in daylight conditions. f) DOI and/or DOC (or a third party observer acceptable to DOI and/or DOC) will provide a specialist in aerial surveying of marine mammals and/or pelagic birds to accompany the SMART observer.
19g.			g) Monitoring protocols required by EPA, State, and/or DOI and DOC natural resource trustees (e.g., ESA compliance) will occur.
19h.			h) Prolonged dispersant application (over 96 hours from initial application) will be guided by the NRT "Environmental Monitoring for Atypical Dispersant Operations.". This will require an additional application and approval by FOSC and stakeholders.
19i.			i) SMART Tier 1, 2, and 3 monitoring will occur during any dispersant application.
20.			<i>EPA</i> , <i>State</i> (<i>s</i>), <i>DOI</i> , <i>and DOC Input:</i> Has the FOSC received input from the EPA, DOI, DOC, and State RRT-1 representatives, as well as any federally recognized tribes, on the dispersant request?

Part 6B: Detailed Instructions for Completing Part 6A

The following information outlines the procedures that shall be followed when the application of dispersants into marine waters off of New England is proposed as a response option for discharges of oil off the coasts of Maine, New Hampshire, Massachusetts, or Rhode Island. Detailed instructions for pursuing the dispersant use decision process outlined in Part 3 and for completing each of the 20 items listed on the Dispersant Authorization Checklist (Part 6A) follow:

- 1. **Request:** The Applicant, typically the Responsible Party (RP), notifies the Federal On-Scene Coordinator (FOSC) and Unified Command of their intention to prepare and submit a Dispersant Use Request Application (see Part 4). This completed request application will be used to inform the decision to authorize dispersant use and establish the parameters for the incident-specific use. If there is no RP identified, the FOSC, serving as the "Applicant", will complete the Part 6A checklist.
- 2. **Mobilization:** The FOSC (working within a Unified Command structure) directs the Responsible Party (RP) to mobilize resources for dispersant use, while the RP completes the Dispersant Use Request Application (Part 4) and the Environmental Unit (EU) of the Incident Command immediately begins to complete the Incident-Specific Resource Screening in Part 5. The FOSC begins to complete the Dispersant Authorization Checklist, Part 6. Checklist information will be used to inform the decision to authorize dispersant use and establish the parameters of the incident-specific use. If there is no RP identified, the FOSC, serving as the "Applicant", may direct mobilization of resources for dispersant use as noted above.
- 3. **Initial Notifications:** The FOSC immediately notifies the below entities of the decision to consider use of dispersants. Copies of the Dispersant Use Request Application (Part 4) are distributed once it is completed.
 - ✓ Applicable State(s) RRT Representatives (RRT-1 and possibly RRT-2 state(s))
 - ✓ U. S. Environmental Protection Agency (EPA) RRT-1 (if applicable, EPA RRT-2)
 - ✓ U.S. Department of the Interior (DOI) RRT-1 representative
 - ✓ U.S. Department of Commerce (DOC) RRT-1 representative
 - ✓ Appropriate federally-recognized tribes (identify representative(s))
- 4. **Monitoring:** The FOSC directs appropriate entities (i.e., previously-agreed upon third party (or parties) and/or government-led (typically the USCG Strike Team) Special Monitoring of Applied Response Technologies [SMART] Team) to mobilize Tier 1, 2, 3 monitoring protocols. The Unified Command may require additional monitoring or sampling as might be required by pre-agreement or by incident-specific request from the approving and/or consulting authorities.
- 5. **ESA Consultation:** The FOSC initiates, as appropriate, Endangered Species Act (ESA) Section 7 consultation(s) with U.S. Fish and Wildlife Service and/or National Oceanic and Atmospheric Administration (NOAA) Fisheries representatives in accordance with the ESA Memorandum of Agreement.
- 6. **EFH Consultation:** The FOSC initiates, as appropriate, Essential Fish Habitat (EFH) consultation with a NOAA Fisheries representative.
- 7. **Application/Screening/Checklist Documentation, Parts 4, 5 and 6A:** The National Oceanic and Atmospheric Administration (NOAA) Scientific Support Coordinator (SSC) and EU, in communication with the Operations Section, coordinates the collection of necessary supporting information (e.g., forecast modeling, currents, water temperature, salinity, and fish and wildlife observations) required in Parts 4 and 5. The RP Applicant submits the completed Part 4 and the EU Leader coordinates completion of Part 5.

Once completed, Parts 4 and 5 are provided to other members of the Unified Command (UC) and representatives identified in Step 3 above. The FOSC continues to complete Questions 7-20 in Part 6A.

- 8. **NCP Listed Dispersant:** The FOSC confirms that the dispersant to be used is listed on the current NCP Product Schedule.
- 9. **Response Considerations:** EU completes an assessment/justification for why mechanical response efforts are not deemed sufficient, why dispersant use is recommended, and how dispersants will be used in conjunction with other response measures.
- 10. **Dispersant and Monitoring Availability:** The Dispersant Operations Group (DOG)² advises the FOSC that dispersant application and monitoring personnel, equipment, and supplies are staged and ready to deploy for an initial dispersant application.
- 11. **Weather and Sea Conditions:** The DOG confirms that the predicted weather and sea conditions are conducive to dispersant application by the chosen system or platform.
- 12. **PPE:** The DOG confirms all personnel involved in, or impacted by, dispersant applications will be wearing appropriate PPE and that adequate safety measures are in place.
- 13. **Equipment and Personnel Adequacy:** DOG demonstrates and confirms the suitability of designated dispersant spray system to be used and competence of key operators. This may include ensuring that the spray system has been:
 - a. Specifically designed for this intended purpose or
 - b. If not specifically designed for dispersant use, used previously and deemed to be effective and appropriate, and will be used again in a similar manner or
 - c. If not specifically designed and not previously used for dispersant application, deemed to be effective and appropriate by some other specific means: if so, identify specific means _____
 - d. Is the design and operation of the application system such that it can reasonably be expected to apply the chemical dispersant in a manner consistent with the dispersant manufacturer's recommendations, especially with regards to dosage rates and concentrations?
 - e. Will the dispersant application be supervised by personnel that have experience, knowledge, specific training, and /or recognized competence with chemical dispersants and the type of system to be used?
 - f. Have the pilots identified to fly the dispersant planes been trained and qualified in dispersant application procedures?
 - g. Has residue from previous use of the sprayer tanks been removed and the tanks cleaned.
- 14. **Aerial Application Issues:** The DOG demonstrates and confirms the adequacy and suitability of aerial application equipment, procedures and personnel, as applicable. This includes verifying the qualifications of the Dispersant Controller and ensuring they are empowered to direct the dispersant aircraft to maintain a 500 meter (1,640 foot) horizontal separation between the dispersant application and any swarming fish, rafting flocks of birds, marine mammals in the water or marine mammal haul outs. Also ensure that the aircraft spray system is capable of producing dispersant droplet sizes that provide for optimal dispersant effectiveness.
- 15. **Boat Application Issues:** The DOG demonstrates and confirms the adequacy and suitability of vessel application equipment, procedures and personnel, as applicable.

² The DOG includes all dispersant application and dispersant monitoring teams.

- 16. **Monitoring:** The DOG demonstrates and confirms that agreed-upon monitoring teams have been activated and will be in place for each deployment. Due to the challenges involved in calibrating and deploying onwater monitoring equipment, Tier 2 and Tier 3 monitoring may not be in place for the initial application. However, efforts to get these more comprehensive monitoring capabilities in place as soon as possible should be demonstrated.
- 17. **Communications:** The DOG demonstrates and confirms that a communications plan has been developed that will enable clear communications among key players.
- 18. **Natural Resource Trustee Input, Part 5:** The EU Leader provides the FOSC with a completed listing of the Incident-Specific Resource Screening (Part 5) which identifies key biological species, habitats, special designation areas, and commercial interests potentially impacted by the operation.
- 19. **Conditions/Stipulations:** The DOG demonstrates and confirms the proposed dispersant application's compliances with key conditions and stipulations.
- 20. Dispersant Consultation, Concurrence and Approval Process Based on Zones:
 - a. <u>ZONE 1</u>: Key Stakeholder Consultation and Concurrence Inside No-Preauthorization Zone³ (< 3 miles of land) The FOSC holds a meeting and/or teleconference with individuals identified in Step 3 above, appropriate members of the EU and the DOG and other members of the UC for the purpose of making a joint decision on whether and how to use dispersants.
 - b. <u>ZONE 2</u>: Key Stakeholder Consultation and Concurrence Inside Partial-Preauthorization Zone⁴ (3-12 miles of land, water depth >33-feet). The FOSC holds a meeting and/or teleconference with individuals identified in Step 3 above, appropriate members of the EU and the DOG and other members of the UC for the purpose of making a joint decision on whether and how to use dispersants.
 - c. <u>ZONE 3</u>: Key Stakeholder Consultation Within the Preauthorization Zone⁵ (> 12 miles from land, water depth >33-feet): The FOSC holds a meeting and/or teleconference with individuals identified in Step 3 above, appropriate members of the EU and the DOG and other members of the UC for the purpose of informing the FOSC's decision of whether and how to use dispersants.

Dispersants are not authorized for use in Long Island Sound, defined as west of a north-south line between Watch Hill Light, Rhode Island (Lat. 41-18-14N / Long. 71-51-30W) and Montauk Point Light, New York (Lat. 41-04-16N / Long. 71-51-26W) on NOAA Chart #13205. Incident-specific request for dispersant use in Long Island Sound will be based on non-preapproval method of Subpart J of the NCP.

Additionally, any atypical use of dispersants including (1) full scale dispersant application ongoing for, or expected to exceed or exceeding 96 hours, and/or (2) the use of dispersants subsea, will also be considered case-by-case in accordance with Subpart J of the NCP.

³ Considerations relating to pre-authorization of dispersant use are outlined in the RRT-1 Regional Contingency Plan. There is no preauthorization for the use of dispersants in waters that lie landward of the 3 nautical mile line or in a water depth less than or equal to 10 meters along the coast (Zone 1). Approval will be in accordance with Subpart J of the National Contingency Plan (NCP), 40 CFR 300.

⁴ There is expedited approval or preauthorization for the use of dispersants in waters that lie seaward of the 3 nautical mile line and landward of the 12 nautical mile line in a water depth of greater than 10 meters (Zone 2). The use of dispersants within this zone will be authorized by the FOSC in consultation with the RRT-1 EPA representative, and with the concurrence of RRT-1 representatives of states with jurisdiction over the waters, and in consultation with the RRT-1 DOC and DOI Natural Resource Trustees.

⁵ There is preauthorization for the use of dispersants by the FOSC (in consultation with the RRT-1 EPA Representative, RRT-1 representatives of states with jurisdiction, and RRT-1 DOC and DOI Natural Resource Trustees) in waters that lie seaward of the 12-nautical mile line and in a water depth of greater than 10 meters (Zone 3).

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- 21. **Dispersant Use Request Application:** The RP with support from the DOG under the supervision of the FOSC, completes an initial Dispersant Use Request Application and all required monitoring.
- 22. **Approval:** Based on the location of the targeted dispersant application, the FOSC either makes the dispersant use decision after taking key stakeholders and staff member's input into consideration (Zone 3) or makes a joint dispersant use decision in consultation and/or with the concurrence of key stakeholders (Zone 1 or 2).
- 23. **Application Changes:** After the initial dispersant decision is made, any updates or changes to Part 4, 5 and/or 6A should be verified by the EU Leader and NOAA SSC and, as appropriate, coordinated through the concurrence and consultation authorities.
- 24. **Assessment of Effectiveness:** Beginning with the first dispersant application, the NOAA SSC, using the results of the SMART Tier 1, 2, or 3 monitoring, determines whether the dispersant is effectively dispersing the oil, documents the basis for that determination, and provides the information to the EU. If, in the opinion of the NOAA SSC and the EU, the dispersants are not performing according to expectations, a recommendation to terminate or modify the operation will be made to the FOSC and the rest of the UC.
- 25. **Ongoing approval:** Based on input provided from field observations and assessments (above), the FOSC/UC determines whether to authorize dispersant application(s) during subsequent operational periods. Any modification(s) and/or any additional monitoring requirements will be documented in updates or revisions to Parts 1-6A.
- 26. **After Action Report:** After the response for this incident has been completed, the FOSC will complete a Dispersant Use After Action Report for submittal to all signatories in Part 2, all members of the UC, RRT-1 representatives, the National Response Team and other individuals identified in Step 3 above. The report will also be posted on the RRT-1 public website.

NOTE: Atypical dispersant applications ongoing for or expected to exceed or exceeding 96 hours will need to be considered via the Process for case-by-case dispersant authorization (using the same process are required for Zone 1).

Part 7: Dispersant Use After Action Report

A draft dispersant use after-action report shall be prepared within 30 days of completion of the dispersant operation(s) or a timeframe agreed upon by RRT-1. The draft shall be to all signatories in Part 2, for a two-week review and comment period or a timeframe agreed upon by RRT-1. The final report, which shall address all comments received by the signatories, shall be submitted to all signatories in addition to UC, RRT-1, and National Response Team members and all individuals identified in Step 3 of Part 6A.

The Dispersant Application After-Action Report shall focus on the following elements of the dispersant application and shall include the elements identified in the Report Outline below:

- ➤ An overview of the incident (prepared by the FOSC)
- ➤ A description of how the dispersant application(s) were conducted (prepared by the Applicant)
- A description of how Tier 1 monitoring was conducted and the results (prepared by the Tier 1 Monitoring Team)
- ➤ A description of how Tier 2 and Tier 3 monitoring was conducted and the results (prepared by the Tier 2 and 3 Monitoring Team)
- ➤ Description of how other dispersant monitoring was conducted and the results, if applicable (prepared by the individuals/team conducting the monitoring)
- ➤ Description of any adverse environmental effects associated with the dispersant application, such as impacts to fish and/or wildlife (e.g. disturbance, unintentional overspray)
- ➤ Other elements requested by the FOSC or RRT-1

Report Outline

- I. Incident Overview
 - A. Background information
 - 1. Cause or potential cause of spill, if known
 - 2. Type and amount of oil spilled
 - 3. Location of spill
 - 4. Movement of oil slick, including any trajectories
 - 5. Weathering and behavior of oil
 - 6. Other pertinent information
 - B. Response actions taken/effectiveness (e.g., mechanical recovery, protective booming, *in-situ* burning, dispersant use)
 - C. Summary of decision-making process resulting in the authorization of a request for the use of dispersants, including the evaluation of whether the selected dispersant would work effectively on the oil discharged, if the dispersant could be effectively applied to the oil, and trade-offs associated with the potential impacts of dispersants, dispersed oil, and non-dispersed oil on the environmental and human-use areas, including when compared to other response options.

Part 7: Dispersant Use After Action Report, Continued

Report Outline, Cont.

- II. Description and the Dispersant Application
 - A. Description of dispersant application (including all dispersant application field test(s))
 - 1. Type and amount of dispersant applied
 - 2. Type(s) of aircraft and/or vessel(s) used and dispersant system(s) used
 - 3. Personnel directly involved in dispersant application (e.g., Dispersant Controller) and summary of their qualifications and experience
 - 4. Location (shown on a map of appropriate scale), date, time, ratio of dispersant to oil, and total amount of dispersant applied for each dispersant application
 - 5. Weather conditions at time(s) of each application, including sea state, water temperature, water salinity
 - 6. Staging area, distance to region of application, and specifics regarding logistics (including time) involved in supporting the dispersant application
 - 7. Communications used
 - 8. Interaction between UC and field units carrying out guidance received
 - 9. Spotter aerial observations
 - 10. Description of any adverse environmental effects associated with the dispersant application, such as impacts to fish and wildlife (e.g., disturbance, unintentional over-spray)
 - 11. Health and Safety Plan requirements (including Personal Protective Equipment)
 - B. Lessons learned
 - 1. What worked well
 - 2. What needed improvement
 - 3. Recommendations
- III. Description and Results of Tier 1 (Visual) Monitoring
 - A. How the monitoring was carried out (e.g., method, vehicle, monitors, etc.)
 - 1. Specifics regarding equipment and suitability of aircraft/vessel(s) used
 - 2. Description of observations regarding the dispersal of oil
 - 3. Communications used and any associated problems
 - 4. Operational support from the staging area, etc.
 - 5. Interaction between the Incident Management Team (IMT) and the field units carrying out guidance received from the IMT
 - B. Results of Tier 1 monitoring, including a copy of the National Oceanic and Atmospheric Administration (NOAA) Scientific Support Coordinator's (SSC) documentation on monitoring results and the Environmental Unit's (EU) recommendation to the FOSC
 - C. Lessons learned
 - 1. What worked well
 - 2. What needed improvement
 - 3. Recommendations
- IV. Description and Evaluation of Tier 2 and Tier 3 (Water Column) Monitoring
 - A. How the monitoring was carried out (e.g. method, vehicle, monitors, etc.)
 - 1. Specifics regarding equipment and suitability of the vessel(s) used

Part 7: Dispersant Use After Action Report, Continued

Report Outline, Cont.

- 2. Description of observations regarding the dispersal of oil
- 3. Communications used and any associated problems
- 4. Operational support from the staging area, etc.
- 5. Interaction between the IMT and the field units carrying out guidance received from the IMT
- B. Results of Tier 2 and Tier 3 monitoring, including a copy of the NOAA SSC's documentation on monitoring results and the EU's recommendation to the FOSC
- C. Lessons learned
 - 1. What worked well
 - 2. What needed improvement
 - 3. Recommendations
- V. Description and Evaluation of Additional Monitoring, if conducted
 - A. How the monitoring was carried out (e.g. method, vehicle, monitors, etc.)
 - 1. Specifics regarding equipment and suitability of the aircraft/vessel(s) used
 - 2. Description of observations
 - 3. Communications used and any associated problems
 - 4. Operational support from the staging area, etc.
 - 5. Interaction between the IMT and the field units carrying out guidance received from the IMT
 - B. Results of monitoring
 - C. Lessons learned
 - 1. What worked well
 - 2. What needed improvement
 - 3. Recommendations

VI. Additional Elements (as requested by the FOSC or RRT-1)

Appendix [*This will include completed copies of Parts 2, 3, 4, and 5*]